

Message Text

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SUBJECT: UN CONFERENCE ON THE REPRESENTATION OF STATES IN THEIR

RELATIONS WITH INTERNATIONAL ORGANIZATIONS (RSIO) --

DEBATE ON ANNEX

SUMMARY. COMMITTEE IN SERIES OF DECISIONS GAVE
CLEAR NOTICE THAT IT WOULD INCLUDE ANNEX IN
FULL TEXT OF CONVENTION AND THAT IT WOULD PROBABLY
ACCEPT SOVIET AMENDMENTS WHICH ELABORATE ON
ANNEX TO MAKE IT VIRTUALLY IDENTICAL WITH PART III.
(WHICH REFLECTS IN LARGE PART THE VIENNA CONVENTION
ON DIPLOMATIC RELATIONS). END SUMMARY.

1. PROCEDURAL DEBATE ON CONSIDERATION OF ANNEX
OF CONVENTION RE OBSERVER DELEGATIONS REOPENED
WHEN COMMITTEE ON FEB. 26-27 TOOK UP ARTICLE 59
AND ARTICLE M. US DEL ASKED EXPERT CONSULTANT
FOR EXPLANATION OF WHAT TYPES OF OBSERVERS COVERED
BY ANNEX. EL-ERIAN ADMITTED AMBIGUITY IN ILC
EXPLANATION OF ANNEX, AND STATED THAT PART III
COVERED SOME OBSERVER DELS AND ANNEX COVERED
REST, BUT HE COULD NOT SPECIFY EXACTLY WHICH
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OBSERVER DELS WERE COVERED BY EACH SECTION.

DUTCH DEL ARGUED THAT GREAT MAJORITY OF OBSERVERS
WERE ALREADY COVERED BY CONVENTION AND WITH SLIGHT
CHANGE IN DEFINITIONS IN ARTICLE 1 OF CONVENTION,
THOSE ELEIGIBLE UNDER ANNEX COULD BE MADE ELIGIBLE
UNDER PART III AND ANNEX COULD BE ELIMINATED.

US DEL QUESTIONED NEED FOR ANNEX, POINTING OUT
THAT QUOTE ALL STATES UNQUOTE FORMULA RE FULL
PARTICIPATION OF STATES IN CONFERENCE, ALONG
WITH LIKELIHOOD THAT OBSERVER DELS TO ORGANS
OF AN ORGANIZATION WOULD FALL UNDER REGIME OF
RESPECTIVE MISSION TO AN IO, WOULD APPARENTLY RESULT IN
NO NEED FOR SPECIAL PROVISIONS OF THE ANNEX. US INSISTED
THIS POINT BE DISCUSSED BEFORE COMMITTEE PROCEEDED. EGYPTIAN
AND PERUVIAN DELS OPPOSED ANY EFFORT TO GROUP OBSERVER DELS
WITH REGULAR DELS AND CALLED FOR CONSIDERATION OF ANNEX. ON
MOTION OF UK, MEETING WAS SUSPENDED FOR CONSULTATION.

2. DURING RECESS WEO GROUP WAS UNABLE TO AGREE ON COMMON
POSITION. US DEL OPPOSED INCORPORATION OF ANNEX INTO PART III
AND REITERATED VIEW ANNEX APPEARED UNNECESSARY. SWISS AND AUS-
TRIAN DELS FAVORED DUTCH PROPOSAL. OTHER REGIONAL GROUPS ALSO
WERE DIVIDED BUT SOVIETS IN AFTERNOON SESSION CAME DOWN FOR
JOINT CONSIDERATION OF ANNEX WITH CORRESPONDING ARTICLES IN
SECTION III, THOUGH THEY OPPOSED INCORPORATION OF ANNEX INTO
PART III.

3. WHEN COMMITTEE RESUMED DUTCH DEL FORMALLY INTRODUCED
AMENDMENT TO ARTICLE 1 WHICH WOULD DEFINE DELEGATION TO INCLUDE
PARTICIPATION AND, AS CASE MAY BE, OBSERVATION. GREEK MOVE
FOR SECOND RECESS WAS DEFEATED 7-36-20(US) AND EGYPTIAN DEMAND
FOR CLOSURE PASSED 35-19(US)-16. CHAIR THEN PUT TO VOTE QUESTION
OF CONSIDERING ARTICLE 59 WITH ARTICLE N AND THIS CARRIED
42-14(US)-10.

4. US HAD EARLIER TABLED SERIES OF AMENDMENTS TO ANNEX
VIEW TIME LIMIT IMPOSED PREVIOUSLY BY CHAIR. SINCE ONE OF
THESE CONCERNED ARTICLE M AND WOULD LIMIT INVOLABILITY TO
ACTS PERFORMED IN PERFORMANCE OF OFFICIAL FUNCTIONS, US INTRO-
DUCED ITS OWN AMENDMENT.

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5. APPROACH OF MOST US AMENDMENTS WAS TO REDUCE ANNEX TO
FUNCTIONAL P & I, WHILE SOVBLOC
TABLED SERIES OF AMENDMENTS WHICH WOULD INFLATE ANNEX TO MAKE
OBSERVER DELS EQUAL IN VIRTUALLY ALL RESPECTS TO DELS.
DEBATE, WHICH DRAGGED ON INTO LATE EVENING, REVEALED GENERAL
TEMPER OF COMMITTEE FAVORED FULL EQUALITY OF TREATMENT.
THUS US AMENDMENT WAS DEFEATED 9(US,UK, CANADA,
FRG)-35(SOVBLOC, LAS, SPAIN)-14(FRANCE, TURKEY, GREECE).

UKRAINE AMENDMENT BASING ARTICLE M ON ARTICLE 59 WAS APPROVED
33-8(US)-19(FRANCE, DENMARK, ITALY, TURKEY, SWITZERLAND, SWEDEN).

6. ON FEB. 27 TWO MORE VOTES WERE TAKEN ON ARTICLES OF ANNEX, ARTICLES P AND R WHICH WERE AMENDED BY SOVIET BLOC AMENDMENTS BROADENING COVERAGE TO INCLUDE OBSERVER STAFF. THOSE AMENDMENTS WERE APPROVED 39-7(US)-17 AND 37-5(US-22 RESPECTIVELY.

7. COMMENT: OUR EFFORT TO HAVE COMMITTEE DISCUSS SCOPE OF ANNEX FAILED BECAUSE OF CONTINUED INTEREST BY LAS IN ENLARGEMENT OF P & I, DETERMINED SOVBLOC PRESSURE IN SAME REGARD, AND APPARENT CONVICTION BY ARABS AND AFRICANS THAT PROVISIONS ON OBSERVER DELS WILL BE APPLICABLE TO NLMS.

DECISIONS TQKEN BY COMMITTEE TO TAKE UP ANNEX IMMEDIATELY FOR CONSIDERATION GREATLY CONFUSES PROCEDURES. WE WILL NOW REVIEW ANNEX STARTING WITH ARTICLE M (AS A RESULT OF PASSAGE OF TIME LIMITES ON EARLIER PROVISION OF PART III) AND THEN DEBATE ONLY SOME OF THESE ARTICLE ALONG WITH SIMILAR ARTICLES IN LATTER PART CONSIDERATION OF SECTION III. EARLIER PROVISIONS OF THE ANNEX WILL BE CONSIDERED AFTER PART III IS CONCLUDED. END COMMENT.HUMES

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